

Comparison - 2025 Omnibus State Government Policy Articles

SF 3045-3E, articles 2-6, compared to HF 2783 (SF 3045-2UE) and HF 1837

Topic	Side-by-Side	Stat. Section	Senate Section(s) – SF 3045	Senate/House Comparison	House Section(s) – HF 2783 or HF 1837	Description/Notes
State fossil	R1-A2	1.1466	Art. 2, § 1	Technical differences	Art. 1, § 1 (HF 1837)	Establishes the giant beaver as the state fossil.
State constellation	R1-A2	1.1493	NA	House only	Art. 1, § 2 (HF 1837)	Establishes Ursa Minor as the state constellation.
Proxy voting	R1-A2	3.021	NA	House only	Art. 2, § 1 (SF 3045-UE2)	Authorizes deployed legislators to designate a proxy to vote on their behalf and requires the House and Senate to adopt rules.
Legislative Coordinating Commission	R1-A2 - R2-A2	3.303, 3.305	NA	House only	Art. 2, §§ 3-5 (HF 1837)	Various changes requested by LCC staff. Specifically, section 3 specifies that the vice-chair also rotates between House and Senate. Section 4 adds the LCC to a definition of joint (legislative) offices. Section 5 concerns the appropriation of funds for joint legislative studies.
Senate president	R2-A2	3.06	Art. 2, § 2	Senate only	NA	Provides for the senate to elect its president from among its members.
Legislative leadership	R3-A2	3.099	NA	House only	Art. 2, § 2 (SF 3045-UE2)	Authorizes the House and Senate to increase the number of leadership positions that may receive up to 140 percent of the compensation provided to other representatives and senators. Retroactive to January 14 th .
Legislative Auditor policy	R3-A2 – R4-A2, R18-A2, R55-A2	3.06; 3.971, subd. 8a and 9; 15.0573; and Repealer	Art. 2, §§ 3-5, 13, 48, subd. 4	Same	Art. 1, §§ 6-8, 18, 49 subd. 2 (HF 1837)	Creates a special reviews division within the Office of the Legislative Auditor; expands the allowed topics for special reviews to include compliance with legal requirements (beyond just those related to the use of public money), and to follow up on a prior special review to assess what changes have occurred; adds several positions (deputy and assistant chief executive officers, chief administrative officers and chief investigation officers) who are obligated to notify the

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						Legislative Auditor when the officer obtains information indicating public money or resources have been used for an unlawful purpose. Requires the heads of agencies to ensure concerns about the misuse of public money, public resources, or government data, are promptly reported to a person obligated to report the information to the Legislative Auditor. Requires MMB to develop a process for reporting concerns to an obligated officer or the legislative auditor.
Implementation of OLA recs	R4-A2, R22-A2	3.971, 16A.057	NA	House only	Art. 2, §§ 3 and 10 (SF 3045-UE2)	Requires OLA, as resources permit, to submit an annual report to the leaders of each legislative committee with fiscal jurisdiction over an entity subject to OLA oversight. Requires OLA to report annually, as resources permit, to certain legislators regarding the legislative committees to which OLA presented this report during a public meeting. Requires MMB to submit an annual report to OLA detailing the implementation status of all OLA recommendations issued in the previous five years, itemizing and explaining those that have not been implemented to date.
Fiscal notes	R5-A2	3.98	NA	House only	Art. 2, §§ 4-5 (SF 3045-UE2)	Authorizes the ranking minority member of certain legislative committees to request a fiscal note.
Healthy Aging Subcabinet	R5-A2 – R9-A2	4.048	NA	House only	Art. 2, § 6 (SF 3045-UE2)	Establishes a Healthy Aging Subcabinet and an Office of Healthy Aging in MMB and assigns duties to each entity, including appointing and consulting a Citizens’ Engagement Council and producing a Minnesota Healthy Aging Plan.
Attorney General – MA fraud control	R10-A2, R41-A2, R45-A2 - R51-A2, R56-A2	Various	NA	House only	Art. 2, §§ 7, 12, 21-23, 27, 28 subd 4 (SF 3045-UE2)	Authorizes the attorney general to issue subpoenas for certain wage, insurance, and financial information when there is an ongoing law enforcement investigation. Repeals the existing crime of Medical Assistance fraud and replaces it with a new offense with a maximum sentence of 20 years of imprisonment.

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State Board of Investment annual report	R10-A2 – R12-A2	11A.07	NA	House only	Art. 2, §§ 8-9 (SF 3045-UE2)	Changes the deadline for the State Board of Investment’s annual legislative report from December 31 to no later than March 31.
Contracts	R12-A2, R31-A2	11A.24; 16C.05	Art. 2, § 6 and 28	Similar. Technical differences	Art. 1, §§ 9, 34 (HF 1837)	Precludes state contracts from including certain terms, with certain exemptions for the State Board of Investment.
Data practices appeals	R12-A2 – R13-A2	13.04	NA	House only	Art. 1, § 10 (HF 1837)	Allows responsible authorities to share private data with Admin to respond to a data subject’s appeal; allows Admin to disclose this data to OAH.
Fraud – data sharing	R13-A2 – R14-A2	13.357	NA	House only	Art. 1, § 11 (HF 1837)	Allows any government entity to disclose data of any classification to any other government entity or law enforcement agency if the data is related to suspected or confirmed fraud in public programs and would promote the protection of public resources or the integrity of public programs, or to aid law enforcement.
OAH - renaming	R14-A2, R54-A2	14.48, subd. 1; 14.48, subd. 2; and Uncoded (Revisor Instruction)	Art. 2, §§ 7, 8, 47	Same	Art. 1, §§ 12-13, 48 (HF 1837)	Renames the Office of Administrative Hearings to the Court of Administrative Hearings.
OAH - remand	R15-A2 – R16-A2	14.62, subd. 2a and 2b	Art. 2, § 9-11	Similar. Different conditions for mandatory remand (“and” v. “or”). Technical differences	Art. 1, §§ 14-16 (HF 1837)	Creates a process for an administrative law judge to re-hear an issue in a contested case on remand at the request of an agency.
Fraud – withholding payment	R16-A2 - R18-A2	15.013	NA	House only	Art. 1, § 17 (HF 1837)	Allows the head of any state agency to withhold payments to a participant in any program administered by that agency if the agency head determines there is a credible allegation of fraud under investigation and the program participant is a subject of

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						the investigation. Requires notice and designates certain data as not public.
Multimember agencies	R18-A2	15.0143	Art. 2, § 12	Senate only	NA	Expires multimember agencies, excluding licensing boards, within two years unless another expiration date is specified in an agency’s enabling statute.
Org. charts and contact information	R18-A2, R29-A2	15.0574, 16B.98	NA	House only	Art. 1, § 19, 31 (HF 1837)	Requires state agencies to post an organizational chart on the agency’s website that includes the names of, and contact information for, the agency head, deputy and assistant agency heads, and the head of each division or bureau within the agency (sec. 19). Requires recipients of state grants to post on their website the names and contact information for their leadership and grant manager (sec. 31).
Agency advertising	R18-A2 - R19-A2	15.442	Art 2, § 14	Senate only	NA	Encourages agencies to spend one half of their advertising expenditures with local news organizations. Requires agencies to annually publish specified information about advertising expenditures on their web sites.
SAVI program	R19-A2 – R20-A2, R23-A2	15.761, 16A.28	NA	House only	Art. 1, §§ 20, 23 (HF 1837)	Establishes a retained savings program to encourage state agencies to innovate and identify efficiencies and cost savings. Allows agencies to retain and carry forward half of any amount attributable to unanticipated innovation, efficiencies, or creative cost-savings.
Compensation Council	R21-A2, R53-A2	15A.082, Uncodified	NA	House only	Art. 1, §§ 21-22, 47 (HF 1837)	Moves the deadline for the Council’s judiciary salary recommendations to September 1st of each even-numbered year, modifies the prohibition on communications between Council members and those for whom the Council determines or recommends compensation, and reconstitutes the Council appointed in 2025 to make judicial salary recommendations in 2026.
CAAP Board zoning	R21-A2 – R22-A2	15B.06, subd. 1	Art. 2, § 15	Senate only	NA	Precludes the CAAP Board from adopting rules specifying minimum required parking.
Budget reserve adequacy report date modified	R22-A2	16A.152	Art. 2, § 16	Senate only	NA	Modifies the due date for MMB’s annual report regarding budget reserve adequacy.

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Administration	R23-A2 – R26-A2, R31-A2 – R32-A2	Various	Art. 2, § 17-20, 30	Same	Art. 1, §§ 24-27, 35 (HF 1837)	<p>Adds a member of the Board of Aging to the Minnesota Assistive Technology Advisory Council, and makes technical changes</p> <p>Modifies capital project reporting requirements</p> <p>Changes a reporting requirement to requirement to post on a public dashboard</p> <p>Allows the state vehicle for the Office of Ombudsman for Long-Term Care to be unmarked</p> <p>Moves the due date for Admin’s annual report regarding the rates Admin charges other agencies for general services</p>
Administration – State Building Renewable Energy; Storage; Electric Vehicle Account	R26-A2 – R27-A2	16B.851	Art. 2, § 21	Senate only	NA	Authorizes agencies to apply for funding for state building renewable energy, storage, EVSE, and electric fleet vehicle projects. Establishes an account and process for accessing that funding.
Grants management	R27-A2 – R30-A1	16B.98-.991	Art. 2, § 22-27	Similar. Senate requires training (sec. 23); different reporting requirements for suspected violations of state laws and rules	Art. 1, §§ 28-30, 32-33 (HF 1837) Note: House § 31 is addressed in “Org. charts” row above	<p>Requires a state employee to report evidence of violation of laws governing grants.</p> <p>Shortens the time a grantee has to respond to an agency’s demand for more information to determine if grantee cannot perform duties. Streamlines the process for an agency to determine not to award a grant based on risk of nonperformance.</p> <p>Exempts capital grants from the grants management statutes in 16B.</p> <p>Requires a grant recipient’s administrative costs to be “necessary and reasonable”</p>

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						Other technical changes
Federal contracts	R31-A2	16C.0715	Art. 2, § 29	Senate only	NA	Requires a contract between the state and the federal government to authorize the state to withhold payments to a recipient of the federal money when a state official or employee has a reasonable suspicion that the recipient has secured the payment through an intentional or deception act to gain unlawful benefit
State contracting preferences	R32-A2 – R34-A2	16C.16, subds. 2, 6, and 6a	Art. 2, § 30, 32-34	Same	Art. 1, §§ 35-38 (HF 1837)	Lifts existing exemptions for certain small businesses, veteran-owned businesses, and businesses in economically disadvantaged areas from certain subcontracting requirements.
State contracting preferences – “small business” definition	R32-A2	16C.16, subd. 2	Art. 2, § 31	Senate only	NA	Authorizes the commissioner of administration to adopt a definition of “small business”. Current law uses the definition in federal regulation.
Uncollectable debt report date	R34-A2 – R35-A2	16D.09	Art. 2, §35	Same	Art. 1, § 39 (HF 1837)	Modifies the date by which Minnesota Management and Budget must submit an annual report to the legislature summarizing the number and dollar amount of tax and other debts owed to the state that state agencies have determined are uncollectable.
Pharmacy Benefit Manager procurement	R35-A2 – R38-A2	43A.231, subd. 3, 4, and 6	Art. 2, § 36, 37, 38	Senate only	NA	Allows MMB to contract for prescription drug benefits and pharmacy benefit management services from separate or multiple vendors or to fold prescription drug benefits into an overall medical benefit, for purposes of benefits for state employees.
SEGIP	R38-A2 – R39-A2	43A.27, subd. 3	Art. 2, § 39	Same	Art. 1, § 40 (HF 1837)	Allows a spouse of a retired employee with a qualifying disability to participate in SEGIP when the retired employee is no longer eligible to participate due to coverage under Medical Assistance.

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Insulin Repayment Account	R39-A2	151.741	NA	House only	Art. 1, § 41 (HF 1837)	Specifies that MMB must transfer money to the insulin repayment account for purposes of the Insulin Safety Net Program.
Whistleblower protections	R39-A2 – R41-A2	181.931	NA	House only	Art. 1, §§ 42-45 (HF 1837)	Expands the scope of existing whistleblower protections for state employees to include employees in the unclassified services and good-faith reports of information pertaining to any state program or service, including suspected fraud or misuse, and including when the employee provides such information to the employer, any governmental body, or law enforcement. Defines terms.
Racing Commission – ADW fee	R41-A2	240.131, subd. 7	Art. 2, § 40	Same	Art. 2, § 11 (SF 3045-UE2)	Increases the regulatory fee from one to two percent on the amount wagered by residents with an authorized advance deposit wagering provider.
Lottery retailers – different business types	R42-A2 – R43-A2, R 44-A2	349A.01, subd. 13a; 349A.06, subd. 2, and 349A.06, subd. 11	Art. 2, § 41, 42, 44	Similar. Technical differences.	Art. 2, §§ 17-18, 20 (SF 3045-UE2)	Draws a distinction between sole proprietorship and other business organizations, and tailors restrictions on who can be a lottery retailer accordingly.
Lottery retailers – BCA background checks	R43-A2 – R44-A2	349A.06, subd. 4	Art. 2, § 43	Similar. House removes AGED from the background check process for lottery retailers. Other technical diffs.	Art. 2, § 19 (SF 3045-UE2)	Modifies background check procedures for lottery ticket retailers and the crimes for which the State Lottery may cancel, suspend, or refuse to renew a contract with a lottery ticket retailer.
Municipal liquor stores	R45-A2	471.6985	NA	House only	Art. 1, § 46 (HF 1837)	Increases the threshold for audited municipal liquor store financial statements from \$350,000 to \$750,000 in total annual sales.

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Review of multimember agencies	R51-A2	Uncoded	Art. 2, § 45	Senate only	NA	Requires the LCC to submit a report to state government chairs and ranking minority members on multimember agencies, excluding licensing boards, with specified information
Task force on best legislative practices for appropriating money for grants	R52-A2	Uncoded	Art. 2, § 46	Senate only	NA	Establishes a task force to develop recommendations and advice to the legislature for grants and determining when to appropriate money through competitive grants or grants to named entities or when services can be procured through a contracting process.
Open positions report	R53-A2	Uncoded	NA	House only	Art. 2, § 24 (SF 3045-UE2)	Requires MMB to report three times during the FY 2026-2027 biennium regarding certain unfilled positions in the executive branch.
MNBenefits, Transit Assistance Program	R54-A2	Uncoded	NA	House only	Art. 2, § 25 (SF 3045-UE2)	Requires the Department of Children, Youth, and Families, in consultation with others, to integrate application information and a referral process for the Transit Assistance Program into the MNbenefits web portal.
Statue replacement	R54-A2	Uncoded	NA	House only	Art. 2, § 26 (SF 3045-UE2)	Authorizes the Department of Administration to accept private funds and replace one of Minnesota’s two statues in the United States Capitol. Effective only after the House and Senate certify that the state has satisfied federal requirements for a statue replacement request (i.e., both bodies have passed a resolution, which is approved by the governor).
Repealer – Political and campaign provisions	R55-A2	Uncoded	Art. 2, § 48, subd. 1	Same (same statutes repealed)	Art 1, § 49, subd. 4 (HF 1837-1E)	Repeals two sections in Minnesota Statutes, chapter 211B (fair campaign practices) that have been found unconstitutional by the U.S. Court of Appeals for the 8th Circuit.
Repealer – Model ordinance for outdoor lighting	R55-A2	Uncoded	Art. 2, § 48, subd. 2	Same (same statute repealed)	Art 1, § 49, subd. 3 (HF 1837-1E)	Repeals a statute that requires the Department of Administration to produce a model outdoor light pollution ordinance.

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Repealer – Reorganization under master contract	R55-A2	Uncoded	Art. 2, §48, subd. 3	Same (same statute repealed)	Art 1, § 49, subd. 3 (HF 1837-1E)	Repeals a statute that requires the Department of Administration to make available to other state agencies under a master contract program a list of eligible contractors who can assist state agencies in using data analytics to accomplish agency reorganization along service lines and flatten the organizational structure.
Repealer – Administrative costs for grants	R55-A2	Uncoded	Art. 2, § 48, subd. 5	Senate only	NA	Repeals a statute that allowed an agency to retain 5% of grants to named entities and 10% of grants awarded through competitive grant programs, for administering the grants.
Repealer – Employee Gainsharing Program	R55-A2	Uncoded	NA	House only	Art. 2, § 28 subd 1 (SF 3045-UE2)	Repeals the statute that requires Minnesota Management and Budget to administer an employee gainsharing program.
Repealer – Advisory Council on Infrastructure	R55-A2	Uncoded	NA	House only	Art. 2, § 28 subd 2 (SF 3045-UE2)	Repeals the statutes that govern this advisory council and that require the Department of Administration to provide administrative support
Repealer – Inactive commissions	R55-A2	Uncoded	NA	House only	Art. 1, § 49, subd. 1 (HF 1837)	Repeals statutes that authorize the following joint legislative commissions and committees: Legislative Commission on Minnesota Sports Facilities (3.8842), Legislative Commission on Housing Affordability (3.8845), Driver and Vehicle Systems Oversight Committee (Laws 2019, First Special Session chapter 3, article 2, section 34), and Legislative COVID-19 Response Commission (Laws 2022, chapter 50, article 3, section 2).

LICENSING BOARDS						
Topic	Side-by-Side	Stat. Section	Senate section – SF 3045, Art. 4	Senate/House Comparison	House Section(s) – HF 2783, Art. 2, unless otherwise specified	Description/Notes
Board of Cosmetologist Examiners	R1 - R3	Various sections in ch. 155A; and Repealer	§§1-4; §17, subd. 2	Senate only	NA	Re-works provisions adopted last biennium to provide for cosmetologists to be trained on various hair textures. This places responsibility to the cosmetology schools to provide relevant training, instead of on practitioners to receive the training. Adds a clear definition of “textured hair.” Provides for training requirements for hair technicians to be set by rule.
Board of Architecture, Engineering, Land Surveying, Landscape Architecture, Geoscience, and Interior Design	R3 - R8	Various sections in ch. 326	§§5-12	Senate only	NA	<p>Lowers the practice requirements to be a member of the board of AELSLAGID.</p> <p>Eliminates an age requirement to be licensed in one of these professions. Adds a requirement to comply with the board’s Rules of Professional Conduct.</p> <p>Eliminates a requirement that a person involved with issuing licenses be certified in the relevant profession. Requires an applicant to provide evidence of having passed exams.</p> <p>Eliminates a fee for a temporary license for former and current military members.</p>
Board of Accountancy	R8 - R11	Various sections in ch. 326A; and Repealer	§§13-16; §17, subd. 1	Similar. Technical differences	§§13-15, §28, subd. 3	Modifies the experience and education requirements for certification as public accountant. New requirements are in effect after June 30, 2030. Between now and June 30, 2030, a person can be certified under either the current or the new education and experience requirements. Changes the requirements for a person with accounting credentials issued in another state to practice accountancy in Minnesota. Repeals a rule related to current mobility requirements

STATE PERSONNEL MANAGEMENT

Topic	Side-by-Side	Stat. Section	Senate section – SF3045, Art. 3	Senate/House Comparison	House Section(s) – HF 1837, Art. 2, unless otherwise specified	Description/Notes
State Personnel Policy		43A; Uncoded repealer	§§1-29	Similar. Technical differences.	§§1-30	Makes various changes to state personnel management statutes, as requested by Minnesota Management and Budget.

SECRETARY OF STATE - BUSINESS FILING FRAUD AND DECEPTIVE MAILINGS

Topic	Side-by-Side	Stat. Section	Senate Section(s) – SF 3045, Articles 5 and 6	House/Senate Comparison	House Section(s) – HF 2793, Art. 3, unless otherwise specified	Description/Notes
Late Renewal Penalty	R1-A6	5.60	NA	House only	§1	Allows the secretary of state to assess a late penalty of up to \$25 when a person files for renewal or reinstatement of a business entity that was administratively dissolved. Appropriates the proceeds to the secretary of state for three specified purposes and requires an annual report.
Secretary of State – Business Filings	R1-A5 – R7-A5	Various	Article 5, §§1-15	Similar. Technical differences; effective dates	§§2-16	Establishes a process for challenging and removing fraudulent business filings that were filed with the Office of the Secretary of State, authorizes the assessment of a late penalty, and prohibits deceptive business mailings.
Secretary of State – business filing fee increases	R1-A6 – R6-A6	Various	Article 6, §§1-10	Senate only	NA	Increase various business filing fees imposed by the Secretary of State